

EMERGENCY SUPPORT FUNCTION 11 FOOD AND WATER

PRIMARY AGENCY: Washington State Department of General Administration

SUPPORT AGENCIES: Washington State Department of Agriculture
Washington State Department of Health
Washington State Military Department
Emergency Management Division
National Guard
Washington State Department of Social and Health Services
Washington State Superintendent of Public Instruction
Washington State Department of Transportation
U.S. Department of Agriculture
American Red Cross

I. INTRODUCTION

A. Purpose

The purpose of this Emergency Support Function (ESF) is to provide food and water for mass feeding or distribution, and to provide for the transportation of the food and water to recognized relief organizations following a Proclamation of Emergency by the Governor or the Secretary, U.S. Department of Agriculture (USDA), or a Presidential Disaster Declaration.

B. Scope

This ESF is applicable to situations within the state when it will be necessary to provide feeding to large groups of people. Included in this ESF is the provision and distribution of bulk food and water to the event site. ESF 11 will closely support ESF 6, Mass Care.

II. POLICIES

- A The Department of General Administration (GA) and U.S. Department of Agriculture (USDA) will operate under existing authorities and regulations for providing food supplies to designated emergency or disaster staging areas.
- B. The priority of providing food and water will be to areas of acute need then to areas of moderate need.

III. SITUATION

A. Emergency/Disaster Conditions and Hazards

A significant emergency or disaster will deprive substantial numbers of people access to and/or the means to prepare food and obtain water. In addition to substantial disruption to the commercial supply and distribution network, an event may partially or totally destroy food products stored in the affected area.

B. Planning Assumptions

1. Requests from local jurisdictions or disaster relief organizations for the release of state controlled food supplies will be received at the state Emergency Operations Center (EOC) 72 hours after the event.
2. The following conditions will exist within the event area:
 - a. Individuals and families will be displaced from their homes and will be provided shelters by one or more volunteer organizations.
 - b. On-hand food inventories at volunteer organizations will be inadequate to support the number of individuals in the shelter.
 - c. Seventy-five percent of the water supply will be unusable requiring juices or potable water supplies to be made available.
 - d. There will be a near total disruption of energy sources. The only energy sources available will be fuel for generators and propane tanks.
 - e. Most commercial cold storage and freezer facilities in the effected area will be inoperable.
 - f. Land delivery to affected areas will be temporarily cut off requiring the use of water or air delivery.
3. Schools, institutions, and other facilities with inventories of USDA commodities, and in proximity to the event, will have sufficient supplies to feed 3,000 people for three days and provide fluids for one day.
4. Displaced persons will require transportation to shelter facilities.
5. Shelter operations will have sufficient sanitation and cooking facilities, including cold and frozen storage, to maximize the use of the available products.
6. This ESF will encourage the use of congregate care feeding arrangements as the central location for the distribution of food supplies.

IV. CONCEPT OF OPERATIONS

A. General

1. At all times, requests for food and water, including the types, amounts, and destination locations will be processed through the state EOC.
2. After initial food and water assistance requests are received by the state EOC, the GA will coordinate efforts to obtain and transport these items.
3. During the first three days following the emergency or disaster this ESF will be supported from the state EOC. After this period of time, continuation of 24-hour operations will be reassessed by the Director, Washington State Military Department, Emergency Management Division (EMD).

B. Organization

Within GA, the Division of Transportation Services and specifically the Office of Commodity Redistribution has the responsibility to coordinate this ESF.

C. Procedures

Existing agency procedures for distributing food and water and providing transportation of these commodities will be followed.

D. Mitigation Activities

1. Primary Agency

Washington State Department of General Administration

- a. Locates disaster kits with first aid supplies and a three-day potable water supply in the Office of Commodity Redistribution facility in Fife, for staff.
- b. Develops an earthquake proofing strategy for the facility.
- c. Trains the staff on the value of educating staff and their family members about the importance of three days or more preparedness.

2. Support Agencies

Washington State Departments of Agriculture, Health, Military Department, Social and Health Services, Transportation, Superintendent of Public Instruction, U.S. Department of Agriculture, and the American Red Cross

Train the staff on the value of educating staff and their family members about the importance of three days or more preparedness.

E. Preparedness Activities

1. Primary Agency

Washington State Department of General Administration

- a. Maintains hard copy data on food and water inventories controlled by the department.
- b. Coordinates a back-up plan for staffing the state EOC in the event that designated staff are unavailable to respond because of event conditions.
- c. Provides communications training to the staff.
- d. Maintains monthly inventories of all USDA and non-USDA food and water stocks at the Fife facility and regional warehouses.
- e. Participates in emergency management training and exercises at the local jurisdiction, state, and federal level.
- f. Conducts emergency management training and exercises with ESF 11 support agencies.

2. Support Agencies

a. Washington State Department of Agriculture

Trains inspection teams to determine the quality of stored food stocks.

b. Washington State Department of Health

- (1) Prepares procedures for determining whether foods are fit for human consumption.
- (2) Identifies potential problems caused by contaminated foods.

- (3) Prepares food preparation and storage health training and education activities and instruction for emergency or disaster situations.

c. Washington State Superintendent of Public Instruction

Prepares monthly inventories of food and water supplies located in schools throughout the state.

d. Washington State Department of Social and Health Services

Develops procedures for the implementation of the Disaster Food Stamp Program.

e. American Red Cross

Develops procedures to identify and assess the requirements for food and their water distribution. Procedures will be for:

- (1) Critical emergency needs during or immediately after the event.
- (2) Long-term sustained needs after the event is over.

F. Response Activities

1. Primary Agency

Washington State Department of General Administration

- a. Staffs the state EOC, upon request.
- b. Requests support for the distribution of food and water from transportation providers.
- c. Provides food and water for distribution from state assets.
- d. Coordinates the provision of additional food and water stocks from the USDA and Superintendent of Public Instruction.

2. Support Agencies

a. Washington State Department of Agriculture

Provides inspection teams to ensure the viability of stored food and water stocks.

b. Washington State Department of Health

- (1) Identifies and certifies foods and water which are fit for human consumption.

- (2) Identifies problems that will be or have been caused by contaminated foods.
- (3) Conducts health education activities on proper food preparation and storage.

c. Washington State Military Department

(1) Emergency Management Division

Prioritizes mission request in support of ESF 11, activated by emergency or disaster.

(2) National Guard

- (a) Provides limited air and land transportation for personnel and equipment.
- (b) Provides limited mass feeding.
- (c) Provides limited water purification.

d. Washington State Superintendent of Public Instruction

- (1) Provides information on the availability of school buses and school facilities to satisfy requirements for transportation and feeding facilities.
- (2) Provides the inventory of food and water supplies located in schools throughout the state.

e. Washington State Department of Social and Health Services

Implements the Disaster Food Stamp Program, when required.

f. Washington State Department of Transportation

- (1) Provides information regarding road closures and accessibility to and from the emergency or disaster area.
- (2) Provides transportation resources.

g. U.S. Department of Agriculture

Provides emergency food to the state through the Department of General Administration.

h. American Red Cross

Assists in the identification and assessment of the requirements for immediate and long-term food and food distribution services.

G. Recovery Activities

1. Primary Agency

Washington State Department of General Administration

Prepares a request to the USDA to replace department and Superintendent of Public Instruction food stocks, within 30 days after the termination of the emergency or disaster

2. Support Agencies

Washington State Departments of Agriculture, Health, Military Department, Social and Health Services, Transportation, Superintendent of Public Instruction, U.S. Department of Agriculture, and the American Red Cross

- a. Continues to support response activities, as required.
- b. Revises procedures based on the lessons learned from the emergency or disaster.

V. RESPONSIBILITIES

A. Primary Agency

Washington State Department of General Administration

Coordinates the provision and distribution of food and water for mass feeding and the provision of transportation to distribute food and water stocks.

B. Support Agencies

Washington State Departments of Agriculture, Health, Military Department, Social and Health Services, Transportation, Superintendent of Public Instruction, U.S. Department of Agriculture, and the American Red Cross

Supports the Department of General Administration in the accomplishment of ESF 11.

VI. RESOURCE REQUIREMENTS

- A. The GA will provide the required staff to the state EOC to coordinate this ESF.
- B. The state will need the use of state owned and leased food storage facilities.
- C. Volunteer organization food storage sites as well as Superintendent of Public Instruction schools are essential to the accomplishment of the ESF.

VII. REFERENCES

U.S. Department of Agriculture 7 CFR 250.43.

VIII. DEFINITIONS AND ACRONYMS

Food - The term "Food" means articles used for food and drink for man or other animals. (RCW 69.04.008(1).)